

**PROCEDURES IN SOCIAL SECURITY DISABILITY APPEALS**  
**UNITED STATES DISTRICT COURT**  
**EASTERN DISTRICT OF WISCONSIN**

**Unless otherwise ordered by the court, the following procedures will be used in all Social Security Disability Appeals filed on or after August 1, 2014. (Revised December 2022)**

- (a) **Commencing an Action.** Social Security Disability appeals are appeals from decisions of an administrative agency. As in all other appeals, the party appealing—in this case, the plaintiff—will first be required to file a complaint/petition. Please see the form complaint accompanying these instructions. The plaintiff is obliged to include within the complaint the full social security number of the worker whose wage record forms the basis of the benefit application underlying the suit. A form complaint may be accessed [HERE](#).
- (b) **Service of the Complaint.** The Clerk's Office will provide email notification of the suit to the appropriate Regional Security Administration's Office of General Counsel and the United States Attorney's Office in accordance with Rule 3 of the Supplemental Rules for Social Security Actions under 42 U.S.C. § 405(g).
- (c) **Answer.** Within 60 days after the Clerk's Office notification of suit via CM/ECF, the transcript of the administrative proceedings and a Notice of Filing of the Certified Administrative Record should be filed with the court and served on the plaintiff as the Commissioner's Answer. If the Commissioner does not raise any affirmative defenses at the time that the record is filed and served, those defenses are deemed waived. Before substantive briefs are filed, see Section (d), immediately below, plaintiff's counsel is encouraged to contact counsel for the Commissioner to discuss cases that appear highly likely, upon consultation, to be subject to voluntary remand.
- (d) **Briefing Schedule.** These cases are in the nature of appeals from a final administrative agency decision, and for that reason, the process for filing summary judgment motions is not applicable, and no summary judgment motions shall be filed. Unless otherwise ordered, the parties shall follow the time limits set forth in Rules 6, 7 and 8 of the Supplemental Rules for Social Security Actions under 42 U.S.C. § 405(g). This schedule may be modified only for good cause and with the judge's consent. When all briefing is completed, the court will be in a position to decide the appeal.
- (e) **Length of Briefs.** Unless otherwise ordered, the initial briefs of the plaintiff and the Commissioner shall not exceed 30 double-spaced pages each, and the reply brief of the plaintiff shall not exceed 15 double-spaced pages.
- (f) **EAJA Fees.** The parties are encouraged to resolve any requests for payment under the Equal Access to Justice Act (EAJA) informally. Plaintiff's counsel is encouraged to make an informal request for fees prior to filing a motion for fees with the court. Informal requests should be directed to the Regional Chief Counsel and should be supported by the assignment agreement as well as a detailed itemization of all attorney's fees. If the parties resolve the EAJA fees matter without further litigation, plaintiff's counsel should file the

fee stipulation and proposed order and supporting documents. Based upon *Astrue v. Ratliff*, 560 U.S. 586 (2010), any fees paid belong to plaintiff and not his/her attorney, and the fees can be offset to satisfy pre-existing debt that the litigant owes to the United States. Model forms may be accessed [HERE](#).

Effective Date August 1, 2014

Revised December 2022

## **INSTRUCTIONS FOR FILING A PRO SE COMPLAINT FOR REVIEW OF A FINAL DECISION BY THE COMMISSIONER OF THE SOCIAL SECURITY ADMINISTRATION**

1. You must fill out the complaint form in the space provided. Part II is the **ONLY** place you can use extra space, as instructed, to describe any previous cases you have filed.
2. Your complaint must be neatly printed or typed. You must sign the complaint, which states under penalty of perjury that the facts you have stated are true. “Under penalty of perjury” means that any false statement of a material fact may result in criminal penalties.
3. Do not present arguments in the complaint. If the case proceeds, the Court will issue a schedule for filing briefs that will allow you the opportunity to state your arguments.
4. The cost of filing this case is \$405.00, which includes a \$350.00 filing fee and a \$55.00 administrative fee. The full \$405.00 cost is due when you file your complaint and can be paid with a check or by credit card. A check should be made payable to “Clerk of Court.”
5. If you cannot afford the filing fee, you may file a request to proceed without it. To do so, complete and sign, under penalty of perjury, a request to proceed in district court without prepaying the filing fee.
6. You must file the original complaint with the Clerk of Court. Keep a copy of all papers you file or receive in this case.
7. **MAIL OR BRING COMPLETED FORM(S) TO:**  
Clerk, United States District Court  
Room 362 Federal Courthouse  
517 E. Wisconsin Avenue  
Milwaukee, WI 53202
8. The Court will notify you by mail of everything that happens in your case, so you must provide the address where you receive your mail. If that address changes, notify the Court of the new address immediately.
9. The Clerk of Court has a guide, *Answers to Pro Se Litigants’ Common Questions*, which may be helpful if you have questions. Not everything covered in the guide will apply to your case. You can pick up a copy in the Clerk’s Office, Room 362, Federal Courthouse, or call the Clerk’s Office at (414) 297-3372 and ask that one be mailed to you. The guide is also available at the District Court’s website [www.wied.uscourts.gov](http://www.wied.uscourts.gov) under Pro Se Resources.
10. You may be able to get legal assistance from the Eastern District of Wisconsin Bar Association Pro Se Federal Civil Litigant Help Line. Before a volunteer lawyer can help you, you must read and sign an agreement form. You can pick up this form at the Clerk’s Office, Room 362, Federal Courthouse, or you can call the Clerk’s Office at (414) 297-3372 or the Eastern District of Wisconsin Bar Association at (414) 276-5933 and ask that a copy be mailed to you. You may also complete the form online at [www.edwba.org](http://www.edwba.org) or by using the link to the helpline at [www.wied.uscourts.gov](http://www.wied.uscourts.gov) under Pro Se Resources.

**UNITED STATES DISTRICT COURT  
EASTERN DISTRICT OF WISCONSIN**

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Plaintiff: your full name and the full name of any person on whose behalf you are filing this case; **use initials instead of the full name for a child under age 18.**

v.

Case No. \_\_\_\_\_  
(supplied by Clerk after case is filed)

**Commissioner of the Social Security Administration,**  
Defendant.

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**COMPLAINT FOR REVIEW OF A FINAL DECISION BY THE COMMISSIONER OF THE  
SOCIAL SECURITY ADMINISTRATION**

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**I. Parties**

A. Plaintiff (your name): \_\_\_\_\_  
If you are filing this case on behalf of someone else, include that person's full name and

relationship to you. **Use initials instead of the full name for a child under age 18.**

B. The Social Security Number used by the Social Security Administration in this case:

C. Your mailing address, including the county where you reside, and phone number (with area code):

D. Defendant:  
**Commissioner of the Social Security Administration  
c/o Office of the Regional Chief Counsel, Region V  
Harold Washington Social Security Center  
600 West Madison Street, 6th Floor  
Chicago, Illinois 60661-2474**

**II. Previous Lawsuits**

A. Have you filed any other case in state or federal court related to the same facts involved in this case?

YES  NO

B. Have you filed any other case in state or federal court, even if it was not related to the facts involved in this case?

YES  NO

C. If your answer to A or B is YES, provide the requested information below. **If you filed more than one case, describe each additional case on a separate sheet of paper using the format below. DO NOT USE THE BACK OF THIS FORM.**

1. Parties to the previous case:

Plaintiff(s): \_\_\_\_\_

Defendant(s): \_\_\_\_\_

2. Court in which the case was filed (for federal courts, name the district; for state courts, name the county):

\_\_\_\_\_

3. Case number: \_\_\_\_\_

4. Current status (for example: open, closed, on appeal): \_\_\_\_\_

5. Approximate date the case was filed: \_\_\_\_\_

6. Approximate date the case ended: \_\_\_\_\_

**III. Statement of Claim**

A. The type of Social Security benefits that you, or the person on whose behalf you are filing this case, seek in this case (check all that apply):

Supplemental Security Income (SSI)

and/or

Disability Insurance (SSDI or Widow/Widower)

and/or

Other (explain): \_\_\_\_\_

B. I seek review of an unfavorable final decision of the Commissioner of the Social Security Administration under 42 U.S.C. § 405(g) and/or 42 U.S.C. § 1383(c)(3).

I have received a decision from the Administrative Law Judge, and it is dated:

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**If you have a copy of the Administrative Law Judge’s decision, attach it to this complaint.**

I have received an Appeals Council’s notice or determination, and it is dated:

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**If you have a copy of the Appeals Council’s notice or determination, attach it to this complaint.**

I, or the person on whose behalf I am filing this case, was disabled during the time period included in this case. I believe the Commissioner’s unfavorable conclusions and findings of fact are not supported by substantial evidence; and/or are contrary to law and regulation.

Use the space below to state any additional facts that may explain why you or the person on whose behalf you are filing this case are/is entitled to relief. **Use only the space provided below—keep the facts short and to the point.**

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**IV. Relief Sought**

I request all such relief as is proper under the Social Security Act and as the Court otherwise deems appropriate, including costs.

**I declare under penalty of perjury that the foregoing is true and correct.**

Dated this \_\_\_\_\_ day of \_\_\_\_\_, 20 \_\_\_\_\_.

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Signature of Plaintiff/Legal Representative

IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF WISCONSIN

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\_\_\_\_\_,  
Plaintiff,

Case No. \_\_\_\_\_

v.

[NAME OF COMMISSIONER],  
(Acting) Commissioner for Social Security,

Defendant.

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**STIPULATION FOR ATTORNEY FEES PURSUANT  
TO THE EQUALACCESS TO JUSTICE ACT**

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Plaintiff, \_\_\_\_\_, by and through his/her attorney, \_\_\_\_\_, and Defendant, [Commissioner's Name], (Acting) Commissioner of Social Security, by and through her attorneys, [U.S. Attorney's Name], United States Attorney for the Eastern District of Wisconsin, and Brian E. Pawlak, Assistant United States Attorney, for said district, HEREBY JOINTLY STIPULATE that the Court award attorney fees and expenses under the Equal Access to Justice Act, 28 U.S.C. § 2412, to Plaintiff in the amount of \$\_\_\_\_, and costs in the amount of \$\_\_\_\_\_. Plaintiff agrees that he/she shall accept this award in full satisfaction of any claims for fees, expenses, or costs pursuant to the EAJA. Any fees paid belong to Plaintiff and not his/her attorney and can be offset to satisfy pre-existing debt that the litigant owes to the United States under *Astrue v. Ratliff*, 560 U.S. 586 (2010).

After the Court enters this award, if counsel for the parties can verify that Plaintiff owes no pre-existing debt subject to offset, or if there is a remainder from the offset, Defendant will

direct that the award be made payable to Plaintiff's attorney pursuant to the EAJA assignment duly signed by Plaintiff and counsel, and the award shall be mailed to the attorney's office.

Submitted herewith are the supporting document(s).

**WHEREFORE**, the parties hereby request that the Court enter an order awarding Plaintiff attorney fees and expenses in the amount of \$\_\_\_\_\_, and costs in the amount of \$\_\_\_\_\_, in settlement of any and all claims he/she may have in the matter pursuant to the EAJA.

[NAME OF U.S. ATTORNEY]  
United States Attorney

By:

\_\_\_\_\_  
Attorney for Plaintiff  
Firm Name  
Street Address  
City  
Phone: (414) \_\_\_\_\_  
Facsimile: (414) \_\_\_\_\_  
Email: \_\_\_\_\_  
State Bar: \_\_\_\_\_

\_\_\_\_\_  
BRIAN E. PAWLAK  
Assistant United States Attorney  
Attorneys for Defendant  
530 Federal Building  
517 E. Wisconsin Ave.  
Milwaukee, WI 53202  
Phone: (414) 297-4134  
Facsimile: (414) 297-4394  
brian.pawlak@usdoj.gov  
State Bar: 1009916



IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF WISCONSIN

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\_\_\_\_\_ ,

Plaintiff,

Case No. \_\_\_\_\_

v.

[NAME OF COMMISSIONER] ,  
(Acting) Commissioner for Social Security,

Defendant.

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**ORDER FOR EAJA FEES**

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This matter coming before the Court on the parties' Stipulation for Attorney Fees Pursuant to the Equal Access to Justice Act, and the Court being fully informed, it is HEREBY ORDERED that the Stipulation for an award of \$\_\_\_\_\_ for attorney's fees and expenses, and \$\_\_\_\_\_ for costs, be granted. After the Court enters this award, if the parties can verify that Plaintiff owes no pre-existing debt subject to offset, or if there is a remainder from the offset, Defendant will direct that the award be made payable to Plaintiff's attorney pursuant to the agreement duly signed by Plaintiff and counsel and the award shall be mailed to the attorney's office.

SO ORDERED this \_\_\_\_\_ day of \_\_\_\_\_, 2022.

\_\_\_\_\_  
United States District Judge